



Grandmother's motion for legal custody and awarding permanent custody of K.B. to Clermont County Department of Job and Family Services (DJFS). For the reasons outlined below, we affirm the decision of the juvenile court.

{¶ 2} K.B. was born on July 20, 2011. On July 22, 2011, DJFS filed a complaint alleging K.B. was an abused child. The complaint stated that K.B. tested positive for opiates at birth and was showing signs of withdrawal. Additionally, the complaint stated that K.B.'s biological mother (Mother) had admitted to using Vicodin, and that attempts to contact Father, a resident of Louisiana, had failed.

{¶ 3} The juvenile court ordered that K.B. be placed in the emergency temporary custody of DJFS. On August 11, 2011, K.B. was discharged from the hospital and placed with Foster Parents, who also had K.B.'s half-sister (Sister) in their care.<sup>1</sup> In October 2011, K.B. was adjudicated an abused child, and the court issued a dispositional order granting temporary custody to DJFS.

{¶ 4} Almost three years later, in May 2014, DJFS moved for permanent custody of K.B., and a hearing was held on October 10, 2014.<sup>2</sup> The first witness was Mother, who testified that she visits K.B. on a weekly basis at Foster Parents' home, and that she has observed a strong bond between Foster Parents and K.B., and between K.B. and Sister. Mother stated that she believed it was in K.B.'s best interest for the court to award permanent

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1. K.B. and Sister shared the same biological mother, but had different biological fathers (Father's paternity of K.B. was confirmed by DNA testing in January 2012). In May 2012, Mother's parental rights with respect to Sister were terminated and DJFS was awarded permanent custody.

2. The three years between K.B.'s adjudication as an abused child and the October 2014 permanent custody hearing were eventful procedurally. DJFS moved for permanent custody of K.B. in June 2012, and the juvenile court granted the motion in August 2012. However, due to defective service on Father, the court granted Father's Civ.R. 60(B) motion for relief from the August 2012 judgment. Foster Parents became parties to the action through a motion to intervene in March 2013, and Grandmother became a party by filing a motion for legal custody in August 2013.

custody to DJFS so that K.B. could be with Foster Parents and Sister.<sup>3</sup>

{¶ 5} Next, the juvenile court heard the testimony of Nichole McClure, K.B.'s former case manager. In addition to providing a brief overview of K.B.'s history with DJFS, McClure discussed Father's contacts with DJFS throughout K.B.'s case. She noted that Father's first contact with DJFS was soon after K.B.'s birth in July 2011, when DJFS contacted Father to inform him of K.B.'s condition and Mother's issues with opiates. At that time, Father told the agency he wanted K.B. placed with the maternal grandmother, declined DJFS's offer to develop a case plan for him, and provided no information about any other relatives with whom K.B. could be placed.

{¶ 6} After the initial contact, DJFS did not hear from Father until January 2, 2012, when he left a message with DJFS requesting a visitation while he was in the state for a paternity test with respect to K.B. McClure stated that she spoke with Father on January 3, 2012, and told him that she would have to get approval by her supervisor for the visitation. After obtaining the necessary approval for a visitation later that same week, McClure attempted to call Father several times, but he did not answer and she was unable to leave a message because his voicemail was not set-up.

{¶ 7} McClure then called Mother to inform her that Father's visitation with K.B. had been approved, but Mother called back to inform McClure that Father would be unable to visit because he had already left the state. Father left another message for McClure in late January 2012, but he did not respond when she returned his call. McClure testified that DJFS did not hear from Father again until August 2012, over one year after K.B.'s birth.

{¶ 8} McClure noted that she did not know of Grandmother's existence until February

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3. In effect, Mother voluntarily terminated her parental rights with respect to K.B. Still, the juvenile court later found independent grounds upon which Mother's parental rights could be terminated involuntarily. Because Mother is not a party to this appeal, we focus on the court's termination of Father's parental rights.

2013. Between February 2013 and the permanent custody hearing in October 2014, Father and Grandmother had three visits in-person with K.B., and Father and K.B. had weekly contact by phone call and video conference. Grandmother also had contact with K.B. by phone and by video conference, but less frequently than Father. Additionally, a home study with regard to Grandmother was conducted and approved by the state of Louisiana in July 2014. McClure noted that following the home study, DJFS considered placement with Grandmother, but ultimately decided permanent custody with DJFS was in K.B.'s best interest.

{¶ 9} McClure stated that as K.B.'s case manager, she had observed K.B. with Foster Parents "[m]any, many times," and believed that K.B. was comfortable in Foster Parents' home, which is the only home K.B. has ever known. She noted that K.B. had experienced significant medical issues during her withdrawal from opiates, and that Foster Parents had provided "appropriate necessary extra special care" to meet her needs. She also noted that K.B. had developed a strong bond with Sister and Foster Parents. For these reasons, McClure believed it was in K.B.'s best interest to award permanent custody to DJFS.

{¶ 10} Following McClure's testimony, the juvenile court heard from Anita Bechmann, K.B.'s guardian ad litem from July 2011 to summer 2014. GAL Bechmann testified as to the reasons she believed it was in K.B.'s best interest to award permanent custody to DJFS. She noted that she had observed K.B. interacting with Foster Parents, and that Foster Parents provided appropriate guidance, discipline, and therapy for K.B., they have an efficient, clean home, and love very deeply all of their children, including Sister and K.B.

{¶ 11} By contrast, GAL Bechmann observed that Father did not respond to her attempts to contact him by mail soon after K.B.'s birth. She noted that "if a parent knows that the other parent is struggling with housing and serious drug issues \* \* \* to just say \* \* \* I'll leave it to that other parent to make it to me is not, not [sic] good parenting." GAL Bechmann

also stated that, based on her years of experience as a guardian ad litem, she believed it would be detrimental to K.B. to remove her from Foster Parents' home.

{¶ 12} Next, the juvenile court heard the testimony of Foster Mother. Foster Mother recalled that K.B. had come into her home with severe opiate-withdrawal and severe colicky behavior in August 2011, and had spent the first seven months "all day screaming and yelling, screaming and yelling." Nevertheless, after those first difficult months were over, Mother stated that the familial relationship "has blossomed as the years have gone on," and noted that "we're the only parents [K.B.] knows \* \* \*." Foster Mother also testified that she and Foster Father are licensed for adoption, and that they would pursue the adoption of K.B. if DJFS were granted permanent custody.

{¶ 13} The juvenile court then heard the testimony of Ryan DeBra, who was appointed guardian ad litem in place of GAL Bechmann in summer 2014. GAL DeBra filed a report a few days before the permanent custody hearing in which he recommended that permanent custody of K.B. be awarded to DJFS. At the hearing, he affirmed his recommendation, and emphasized K.B.'s strong bond with Foster Parents and Foster Parents' other children, as well as the severe disruption that removing K.B. from Foster Parents' home would cause the child.

{¶ 14} GAL DeBra also noted his concern about financial difficulties Grandmother had experienced, which he discovered independently, that Grandmother had failed to disclose during the home study conducted in 2014. In particular, he stated that a Louisiana court had recently ordered a sheriff's sale of Grandmother's home, that she had responded by filing for bankruptcy, and that Grandmother admitted to her difficulties only after he directly questioned her about them.

{¶ 15} Although Father was present throughout the hearing, he did not testify. In her testimony, Grandmother stated her belief that it was in K.B.'s best interest to award legal

custody to her. Grandmother testified that K.B. should be with paternal family, in part because K.B.'s partially-African-American ethnicity (Father is African-American; Mother is Caucasian) would create struggles for her in the future, and only an African-American family could help her through those struggles.

{¶ 16} Grandmother also stated that she was financially able to provide for K.B., and that her pending bankruptcy was due to the large legal bills that had resulted from the custody battles for K.B. She noted that her house would be protected under bankruptcy laws, and that in addition to earnings from her work as a substance-abuse counselor, her monthly income from the Veteran's Administration and Father's child support payments would adequately support K.B. Grandmother stated that the only reason she did not disclose her financial troubles during the home study was that nobody asked.

{¶ 17} Appellants also presented the testimony of Loretta Hill, a licensed social worker in the state of Louisiana. Hill's only knowledge of K.B.'s case came from discussions with Grandmother, but she had extensive prior experience working with children and adolescents. Hill testified that children taken from a foster home at a young age are able to adjust to a new home with time and therapy, and that the children can form new bonds after their initial adjustment period. She also noted that biracial children often have identity issues, and she has observed throughout her career that children have an urge to know their biological family.

{¶ 18} On December 12, 2014, the juvenile court filed its decision terminating the parental rights of both Father and Mother, denying Grandmother's motion for legal custody, and granting permanent custody to DJFS.

{¶ 19} Appellants now appeal, raising three assignments of error. For ease of discussion, we address the first two assignments together.

{¶ 20} Assignment of Error No. 1:

{¶ 21} THE TRIAL COURT ERRED IN ITS FINDING AS TO THE "BEST INTEREST"

OF K.B. PURSUANT TO 2151.414. THE FATHER'S CONSENT IS REQUIRED FOR ADOPTION THEREFORE, FATHER'S PARENTAL RIGHT SHOULD NOT HAVE BEEN TERMINATED IN PURSUANT WITH R.C. 3107.07(A). [SIC]

{¶ 22} Assignment of Error No. 2:

{¶ 23} THE TRIAL COURT ERRED IN APPLYING R.C. 2151.414(B)(1)(D)(2)(3) IN THE BEST INTEREST OF K.B. [SIC]

{¶ 24} Appellants' first assignment of error appears to present three distinct arguments. Appellants seem to contend the juvenile court erred by (1) failing to discharge K.B.'s guardian ad litem, GAL DeBra, for negligent representation of K.B.'s interests, (2) terminating Father's parental rights despite his compliance with R.C. 3107.07(A), and (3) conducting an improper "best interest" analysis pursuant to R.C. 2151.414(D), particularly with respect to the court's analysis of K.B.'s bond with her foster family. In their second assignment of error, appellants appear to argue the juvenile court erred by applying the "12 of 22" rule articulated in R.C. 2151.414(B)(1)(d).

#### **K.B.'s Guardian Ad Litem**

{¶ 25} R.C. 2151.281(B)(1) requires a court to appoint a guardian ad litem "to protect the interest of a child in any proceeding concerning an alleged abused or neglected child and in any proceeding held pursuant to [R.C. 2151.414]." The guardian ad litem is given wide latitude to protect the best interests of the child. *In re C.T.*, 119 Ohio St.3d 494, 2008-Ohio-4570, ¶ 14. A GAL's duties involve the performance of "whatever functions are necessary to protect the best interest of the child, including, but not limited to, investigation, mediation, monitoring court proceedings, and monitoring the services provided the child by" the agency responsible for the child. R.C. 2151.281(I).

{¶ 26} The juvenile court must require the guardian ad litem to "faithfully discharge" his duties. R.C. 2151.281(D). The decision to remove a guardian ad litem rests within the sound

discretion of the juvenile court, and will not be reversed on appeal absent an abuse of that discretion. *In re Morgan*, 3d Dist. Marion Nos. 9-04-02 and 9-04-03, 2004-Ohio-4018, ¶ 59. An abuse of discretion connotes more than an error of law or judgment; it implies an attitude on the part of the court that is arbitrary, unreasonable, or unconscionable. *Blakemore v. Blakemore*, 5 Ohio St.3d 217, 219 (1983).

{¶ 27} After a thorough review of the record, we find no indication that GAL DeBra failed to faithfully discharge his duties. Indeed, the GAL's report and testimony indicate a thorough investigation into K.B.'s situation that included a review of numerous relevant documents, and interviews with all relevant parties to the proceedings. Additionally, the conclusions reached by GAL DeBra were consistent with the conclusions drawn by several other witnesses who testified at the permanent custody hearing.

{¶ 28} For instance, appellants claim GAL DeBra failed to thoroughly investigate a problem with pornography that Foster Father self-reported in Foster Parents' 2010 home study.<sup>4</sup> However, the GAL's report indicates GAL DeBra interviewed several people prior to the permanent custody hearing, including Foster Father himself, Foster Mother, and GAL Bechmann. The report also notes GAL DeBra "reviewed in detail the issue regarding [Foster Father's] pornography addiction," and concluded that the pornography use never involved child pornography, and that the investigation led GAL DeBra to believe Foster Father's past struggle with viewing pornography did not have any impact on Foster Father's ability to care for K.B.

{¶ 29} GAL DeBra's conclusions were consistent with the other evidence in the record. GAL Bechmann testified that she had investigated Foster Father's self-disclosed problem

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4. Appellants make two other assertions: (1) GAL DeBra failed to properly investigate two incidents of alleged abuse of Foster Parents' other foster children, and (2) the 2010 home study failed to comply with Ohio Adm.Code 5101:2-48-12. These assertions are not supported by the record, either.

with pornography soon after K.B.'s placement in the home. She stated that after speaking with the agency that conducted the 2010 home study, the foster care case managers who had direct contact with the counselor who evaluated Foster Father's pornography problem, and Foster Parents themselves, she was fully satisfied that Foster Father's past struggle with pornography "was a non-issue." Additionally, Foster Mother testified that the incident triggering Foster Father's counseling for the pornography problem occurred during the first year of their marriage, nearly a decade before the permanent custody hearing. She noted there had been no issues in five or six years, perhaps longer, and that Foster Father "doesn't have an issue with pornography [now] \* \* \* it was done and dealt with \* \* \*."

{¶ 30} Thus, appellants' implication that the juvenile court abused its discretion by failing to remove GAL DeBra is without merit.

**R.C. 3107.07(A)**

{¶ 31} Appellants' argument regarding R.C. 3107.07(A) is similarly without merit. R.C. Chapter 3107 governs adoption proceedings, and R.C. 3107.07 identifies circumstances under which a parent's consent to his child's adoption is not required. In the present case, however, the matter before the juvenile court was not a petition for adoption pursuant to R.C. Chapter 3107, but a motion for permanent custody pursuant to R.C. 2151.413. R.C. 2151.414(B)(1), not R.C. 3107.07(A), establishes the test a juvenile court must apply when considering a motion for permanent custody filed pursuant to R.C. 2151.413. *In re Schaefer*, 111 Ohio St.3d 498, 2006-Ohio-5513, ¶ 31. Consent to the termination of parental rights is not required where the test is satisfied. See R.C. 3107.07(D); *In re Cameron*, 153 Ohio App.3d 687, 2003-Ohio-4304, ¶ 8 (1st Dist.).

**R.C. 2151.414(B)(1)**

{¶ 32} The right to parent one's children is a fundamental right. *Troxel v. Granville*, 530 U.S. 57, 66, 120 S.Ct. 2054 (2000); *In re Hayes*, 79 Ohio St.3d 46, 48 (1997). Thus,

before a natural parent's constitutionally protected liberty interest in the care and custody of his child may be terminated, the state is required to prove by clear and convincing evidence that the statutory standards for permanent custody have been met. *Santosky v. Kramer*, 455 U.S. 745, 769, 102 S.Ct. 1388 (1982).

{¶ 33} As stated, R.C. 2151.414(B)(1) establishes the test a juvenile court must apply when considering a motion for permanent custody. *In re Schaefer*, 111 Ohio St.3d 498 at ¶ 31. R.C. 2151.414(B)(1) authorizes the court to grant permanent custody of a child to a movant if the court finds, by clear and convincing evidence, (1) permanent custody is in the best interest of the child, and (2) at least one of the five conditions enumerated in R.C. 2151.414(B)(1)(a) through (e) is true:<sup>5</sup>

(a) The child is not abandoned or orphaned, has not been in the temporary custody of one or more public children services agencies or private child placing agencies for twelve or more months of a consecutive twenty-two-month period, \* \* \*, and the child cannot be placed with either of the child's parents within a reasonable time or should not be placed with the child's parents.

(b) The child is abandoned.

(c) The child is orphaned, and there are no relatives of the child who are able to take permanent custody.

(d) [The "12 of 22" rule:] The child has been in the temporary custody of one or more public children services agencies or private child placing agencies for twelve or more months of a consecutive twenty-two-month period \* \* \*.

(e) The child or another child in the custody of the parent or parents from whose custody the child has been removed has been adjudicated an abused, neglected, or dependent child on three separate occasions by any court in this state or another state.

{¶ 34} In a best interest analysis under R.C. 2151.414(D)(1), the juvenile court must

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5. Although not applicable to the case before us, we note that the statute was amended effective September 17, 2014 to add 2151.414(B)(1)(e).

consider all relevant factors to a grant of permanent custody, including five enumerated factors. *In re C.F.*, 113 Ohio St.3d 73, 2007-Ohio-1104, ¶ 57. Among the "best interest factors" enumerated in the statute are the child's interaction and interrelationship with his parents, foster caregivers, and others who may significantly affect the child; the child's wishes, expressed either directly to the court or through a GAL; the custodial history of the child; and the child's need for a legally secure permanent placement and whether such a placement is attainable without granting permanent custody; and whether any of the factors in R.C.2151.414(E)(7)-(11) apply. R.C. 2151.414(D)(1)(a)-(e).

{¶ 35} When the degree of proof required to sustain an issue is "clear and convincing," a reviewing court must examine the record to determine whether the trier of facts had sufficient evidence before it to satisfy the requisite degree of proof. *In re L.J.*, 12th Dist. Warren No. CA2014-10-124, 2015-Ohio-1567, ¶ 22 citing *Cross v. Ledford*, 161 Ohio St. 469, 477 (1954). Hence, a reviewing court will reverse a finding by the juvenile court that the evidence was clear and convincing only if there is a sufficient conflict in the evidence to warrant setting the judgment aside as contrary to the weight of the evidence. *In re Rodgers*, 138 Ohio App.3d 510, 519-520 (12th Dist.2000), citing *Cross* at 479.

{¶ 36} After reviewing the entire record, weighing inferences, and examining the credibility of witnesses, we find that sufficient credible evidence existed to support the juvenile court's determination that granting permanent custody to DJFS was in K.B.'s best interest. Further, appellants' argument that the juvenile court erred by relying upon the "12 of 22" rule in R.C. 2151.414(B)(1)(d) is misguided.

{¶ 37} The juvenile court heard extensive testimony from Mother, McClure, GAL Bechmann, GAL DeBra, and Foster Mother about K.B.'s strong bonds with Foster Parents, Sister, and Foster Parents' other children. The evidence clearly indicates that Foster Parents are the only parents that K.B. has ever known, and that they have consistently provided

excellent, loving care. By contrast, Father was absent from K.B.'s early challenges with drug withdrawal, and he and Grandmother only visited with K.B. in-person on three occasions, and periodically by phone call and video conference.

{¶ 38} K.B. was too young to express her wishes, but both of the guardian ad litem involved in her case believed it was in K.B.'s best interest to award permanent custody to DJFS, with the potential for adoption by Foster Parents. In addition, the juvenile court found K.B. was in need of a secure, permanent placement, and that Foster Parents want to adopt K.B., but cannot do so unless DJFS is first awarded permanent custody.

{¶ 39} With respect to K.B.'s custodial history, the record shows that Father and Grandmother had virtually no contact with K.B. during the first two years of her life, and that Foster Parents are the only parents the child has ever known. DJFS was granted emergency temporary custody of K.B. in July 2011, DJFS placed K.B. in the care of Foster Parents when she was discharged from the hospital in August 2011, and K.B. has remained in the care of Foster Parents since that time. In other words, K.B. has been in the temporary custody of one or more public children services agencies for far more than twelve months of a consecutive twenty-two-month period, and the "12 of 22" rule has been satisfied.

{¶ 40} In addition, the court found "by clear and convincing evidence that [K.B.] should not be placed with either parent." R.C. 2151.414(E) identifies a list of circumstances which, if the court determines to exist by clear and convincing evidence, require the court to find that the child cannot be placed with either parent within a reasonable time or should not be placed with either parent. One of those circumstances is if the parent has abandoned the child. R.C. 2151.414(E)(10).

{¶ 41} In the present case, the juvenile court found that Father abandoned K.B. R.C. 2151.011(C) provides that "a child shall be presumed abandoned when the parents of the child have failed to visit or maintain contact with the child for more than ninety days,

regardless of whether the parents resume contact with the child after that period of ninety days." It is undisputed that Father failed to visit or make contact with K.B. at the time of her birth in July 2011, that he declined a case plan, that he failed to respond to GAL Bechmann's letters, that he failed to visit K.B. when he returned to Ohio for paternity testing in January 2012, and that he did not contact DJFS or K.B. between January 2012 and August 2012. Further, the court found Father's minimal contacts with maternal relatives and payment of child support did not constitute visiting or maintaining contact. Therefore, the court determined that Father had abandoned K.B.

{¶ 42} Pursuant to R.C. 2151.414(E), the juvenile court's finding that Father abandoned K.B. required the court to find that K.B. should not be placed with Father. Thus, even if there was merit to appellants' argument that the "12 of 22" rule in R.C. 2151.414(B)(1)(d) is not applicable in K.B.'s case, the court had alternative grounds under R.C. 2151.414(B)(1)(a) or (b) to justify its award of permanent custody to DJFS.

{¶ 43} In short, the juvenile court's award of permanent custody of K.B. to DJFS was supported by sufficient credible evidence. Therefore, appellants' first and second assignments of error are overruled.

{¶ 44} Assignment of Error No. 3:

{¶ 45} THE TRIAL COURT ERRED IN TERMINATING FATHER'S PARENTAL RIGHTS AS THE AGENCY FAILED TO PREPARE A CASE PLAN AFTER THE MOTHER'S CASE PLAN FAILED. [SIC] NOR DID THE AGENCY IN A GOOD FAITH EFFORT IN THE BEST INTEREST OF K.B. MAKE ANY ATTEMPTS TO UNIFYING K.B. WITH HER BIOLOGICAL FATHER. [SIC]

{¶ 46} In their third assignment of error, appellants seem to argue that DJFS did not make reasonable efforts to reunite K.B. with Father. In particular, appellants contend DJFS should have developed a case plan for Father, and that DJFS "thwarted [Father's] attempt to

visit and gain custody of K.B. while violating [F]ather's procedural due process."

{¶ 47} "[T]he decision to award permanent custody is often said to be the family law 'equivalent to the death penalty.'" *In re J.S.*, 12th Dist. Butler No. CA2006-07-172, 2007-Ohio-1223, ¶ 13, quoting *In re Hayes*, 79 Ohio St.3d at 48. Hence, except for some narrowly-defined statutory exceptions, the state must demonstrate that it has made reasonable efforts to reunify the family during the child-custody proceedings prior to the termination of parental rights. *In re C.F.*, 113 Ohio St.3d 73 at ¶ 43. An agency seeking permanent custody bears the burden of proving its case by clear and convincing evidence. *In re Schmidt*, 25 Ohio St.3d 331, 333 (1986).

{¶ 48} While there is ample evidence in the record that DJFS exercised reasonable efforts to reunite K.B. with Father prior to the termination of his parental rights, there is no evidence to suggest that DJFS intentionally "thwarted" Father's attempts to visit K.B. and gain custody.<sup>6</sup> In the immediate aftermath of K.B.'s birth addicted to opiates, DJFS contacted Father and asked if he wanted a case plan; Father declined. Around the same time, GAL Bechmann attempted to contact Father by mail to arrange to discuss K.B.'s situation, and to get Father's input on potential placements for K.B.; Father did not respond to the letters.

{¶ 49} Four months later, Father contacted DJFS and attempted to schedule a visitation with K.B. on short notice; DJFS caseworker McClure quickly arranged the visitation for Friday of that same week, but Father failed to return her calls and he left the state before the visitation could occur. Following his failed attempt at a visitation, Father did not attempt to contact K.B. or DJFS until August 2012.

{¶ 50} We are unaware of any authority imposing an affirmative duty on a children

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6. The only evidence in the record that would support such a claim involved defective service on Father with respect to the August 2012 permanent custody hearing. As noted earlier, the juvenile court remedied the defective service by granting Father's motion for relief from the August 2012 judgment.

services agency to develop a case plan for a parent who initially declined a case plan, did not respond to the guardian ad litem's attempts to contact him, did not attempt to visit his opiate-addicted daughter for the first four months of her life, did not make arrangements to remain in-state for a couple of extra days while a visitation was arranged for him on short-notice, and then did not attempt to contact the agency for approximately eight more months. "Reasonable efforts" does not mean all available efforts. *In re K.L.*, 12th Dist. Clermont No. CA2012-08-062, 2013-Ohio-12, ¶ 18. Otherwise, there would always be an argument that one more additional service, no matter how remote, may have made reunification possible.  
*Id.*

{¶ 51} Appellants' third assignment of error is overruled.

{¶ 52} Judgment affirmed.

PIPER, P.J., and S. POWELL, J., concur.